Memorandum to the City of Markham Committee of Adjustment January 18, 2024

File:	B/038/23, A/190/23, A/191/23
Address:	208 Church St, Markham
Applicant:	Gagnon Walker Domes Ltd. (Anthony Sirianni)
Owner:	Rohini Sharma
Hearing Date:	Wednesday, February 7, 2024

The following comments are provided on behalf of the East Team:

The purpose of the following consent and minor variance applications is to sever and convey the subject property at 208 Church Street into two residential lots, to facilitate the construction of a proposed single-detached dwelling fronting onto Church Street in the future.

Consent Application B/038/23

Pursuant to the provisions of Section 53 of the Planning Act, R.S.O. 1990, cP.13, as amended, and Ontario Regulation No. 197/96, the Applicant is requesting provisional consent to:

- a) **Sever and convey** a parcel of land with an approximate lot frontage of 17.06 metres and an approximate lot area of 960.8 square metres (Part 2); and
- b) **Retain** a parcel of land with an approximate lot frontage of 36.65 metres and an approximate lot area of 2,345.2 square metres (Part 1)

Minor Variance Application A/190/23

The Applicant is requesting relief from the requirements of By-law 1229, as amended, as it relates to an existing residential dwelling on the retained lot, to permit:

a) By-law 99-90, Table C

a Floor Area Ratio of 55%, whereas the By-law permits a maximum floor area ratio of 45%; and

b) By-law 28-97, Section 6.2.4.4(a)

a driveway with a minimum setback of 0 feet, whereas the By-law requires a minimum setback of 4 feet

Minor Variance Application A/191/23

The Applicant is requesting relief from the requirements of By-law 1229, as amended, as it relates to a proposed two-storey residential dwelling on the severed lot, to permit:

a) <u>Table 11.1</u>

a minimum lot frontage of 56 feet, whereas the By-law requires a minimum of 60 feet; and

b) <u>By-law 99-90, Table C</u>

a Floor Area Ratio of 49%, whereas the By-law permits a maximum floor area ratio of 45%.

BACKGROUND

Property Description

The 3,312.96 m² (35,660.40 ft²) subject property is located on the north side of Church Street, east of Wootten Way North, and west of Ninth Line. The property is located within an established residential neighborhood comprised of single detached dwellings situated on lots of varying sizes and frontages.

The property is a two-storey single detached dwelling with a Gross Floor Area of 813.78 m^2 (8,759.47 ft²). According to assessment records, the main structure was originally built in 1959, with subsequent additions of an enclosed pool in 1977, and a second-floor addition over the main structure in 2000.

Proposal

The applicant is proposing to sever the existing residential lot at 208 Church Street into two residential lots. (Refer to Appendix "D" for Draft Reference Plan). The retained lot (Part 1) will have a lot area of 2,345.20 m² (25,243.52 ft²) and a 36.65 m (120.24 ft) frontage. The conveyed lot (Part 2) will have a lot area of 960.80 m² (10,341.97 ft²) and a 17.06 m (56 ft) frontage. Both lots remain to front on Church Street. The applicant is proposing an expansion of the existing driveway on the retained lot and the construction of a new single family detached dwelling on the conveyed parcel. (Refer to Appendix "F" for Minor Variance Plan). However, Staff note that the applicant has not provided any further detailed plans or drawings of this conceptual single-family detached dwelling on the severed lot, beyond the initial materials submitted with this application.

OFFICIAL PLAN AND ZONING

2014 Official Plan (Partially approved on November 24, 2017, and updated on April 9, 2018)

The 2014 Official Plan designates the Subject Lands "Residential Low Rise", which provides for low rise housing forms, including single detached dwellings. Section 8.2.3.5 of the 2014 Official Plan outlines development criteria for "Residential Low Rise" designation to ensure infill development respects and reflects the existing pattern and character of the surrounding neighborhood. These criteria include policies with respect to height, massing, setbacks, and protection of existing vegetation. Section 10.3.2.4 of the Official Plan outlines criteria for provisional consents which include but are not limited to:

- a. The lot(s) can be adequately serviced;
- b. No extension, improvement or assumption of municipal services, public streets, or new street allowance is required;
- c. The lot(s) will have frontage on a public street;
- d. The lot(s) will not restrict the ultimate development of adjacent lands;
- e. The size and shape of the lot(s) conform with the requirements of the zoning bylaw, is appropriate to the use proposed and is compatible with adjacent lots

Regard shall also be had for retention of existing trees and vegetation, the width of proposed garages and driveways, and the overall orientation and sizing of new lots within

a residential neighborhood. Planning Staff have taken into account the infill development criteria while preparing the comments below.

Zoning By-Law 1229, as amended

The subject property is zoned "Residential One" (R1) under By-law 1229, as amended, which permits one single detached dwelling per lot. This zone category requires lots to have a minimum lot frontage of 18.28m (60.0 ft), and a minimum lot area of 613.16 m² (6,600 ft²). The proposed Consent to Sever application will facilitate the creation of lots that meet the minimum lot area as required by the By-law. The proposed lot (Part 2) will not meet the minimum lot frontage, which Staff will discuss in further detail in the comments section. Provided below is a table summary of the proposed lot frontages and areas for each lot (Table 1)

Municipal Address	Current Lot Frontage	Current lot Area	Proposed Lot Frontage	Proposed Lot Area
208 Church	53.73m	3,300 m ²	36.65 m	2,345.20 m ²
Street	(176.28 ft)	(35,520.9 ft ²)	(120.24 ft)	(25,243.52 ft ²)
Proposed Lot	N/A	N/A	17.06 m	960.80 m ²
(Part 2)	IN/A	IN/A	(56 ft)	(10,341.97 ft ²)

COMMENTS

Consent to Sever Application B/038/23

The Applicant is proposing one new residential lot to be created through provisional consent. As previously noted in prior sections, the retained lot (Part 1) will have a lot area of 2,345.20 m² (25,243.52 ft²) and a lot frontage of 36.65 m (120.24 ft). The severed lot (Part 2) will have a lot area of 960.80 m² (10,341.97 ft²) and a lot frontage of 17.06 m (56 ft). Both proposed lots comply with the minimum lot area of 616.16 m² (6,600 ft²) as set out by Zoning By-Law 1229, as amended. Only the retained lot meets the minimum lot frontage of 18.28m (60 ft). The proposed lot's frontage is 1.22 m (4 ft) deficient. The unique and irregular configuration of the severance results from the decision to retain the existing dwelling, necessitating compliance with zoning provisions (such as setbacks and lot coverage)

Planning Staff note that there is a wide variation among lot sizes on Church Street and within the surrounding neighborhood. Engineering staff note that the lots have adequate servicing and does not require the extension of municipal services, public streets, or infrastructure, notwithstanding the need to provide new service connections to the severed lot. Therefore, staff are of the opinion that the proposed severance complies with all the intents of the 2014 Official Plan, and opine that the proposed severance is appropriate and consistent with the lot pattern of the neighborhood.

Minor Variance Applications A/190/23 and A/191/23

The *Planning Act* states that four tests must be met in order for a minor variance to be granted by the Committee of Adjustment:

1. The variance must be minor in nature;

- 2. The variance must be desirable, in opinion of the Committee of Adjustment, for the appropriate development or use of land, building, or structure;
- 3. The general intent and purpose of the Zoning By-law must be maintained; and,
- 4. The general intent and purpose of the Official Plan must be maintained.

208 Church Street – Retained Lot – Increase in Floor Area Ratio

The Applicant is requesting relief to permit a floor area ratio of 55 percent, whereas the By-law permits a maximum floor area ratio of 54 percent. The variance will facilitate the severance of the existing lot, while keeping the existing two-storey single family detached dwelling on the retained lot. Floor Area Ratio is a measure of the interior square footage of the dwelling as a percentage of the net lot area however; it is not a definitive measure of the mass of the dwelling.

The existing building layout meets all other zoning provisions (such as setbacks and lot coverage) that establish the prescribed building envelope, which ensures the existing dwelling will be in keeping with the intended scale of residential infill developments for the neighbourhood. Staff opine that since all other zoning provisions are met and the fact that this is due to the existing dwelling being retained, the request is minor in nature, and is appropriate. The general intent and purpose of the Zoning by-law is maintained.

208 Church Street – Retained Lot – Reduced Minimum Driveway Setback

The Applicant is seeking relief from By-Law 28-97 to permit a driveway setback of 0 ft, whereas the By-law requires a minimum setback of 1.22 m (4 ft) Staff note that the proposed driveway has a width of 4.57 m (14.99 ft), with an additional branch off of the main section, forming a horseshoe driveway.

The proposed variance will result in a loss of soft landscaping area which will detract from the visual appearance of the neighbourhood. In addition, the increase in hard surfaces will reduce the opportunity for storm water to infiltrate into the ground thereby increasing water runoff into the storm sewer system.

Staff hold the view that the requested variance will compromise the existing character of the community, and is unwarranted considering the increased paved surface area as a result of the branch off of the main portion of the driveway. Staff consider that this request does not maintain the general intent of the bylaw and is not desirable for the community. Staff are not in support of the proposed driveway setback of 0 ft and are of the opinion that the requested variance does not meet the four tests of Minor Variance under the Planning Act.

<u>208 Church Street – Severed lot – Reduction in Minimum Lot Frontage</u>

The Applicant is requesting relief to permit the severed lot to have a minimum frontage of 17.06 m (56 ft), whereas Zoning By-Law 1229, as amended, requires a minimum lot frontage of 18.28m (60.00 ft). Planning staff recognize that there is a wide variation among lot sizes on Church Street and the nearby area, with some lots being as narrow as 10.06 m (33 ft). Staff are of the opinion that the severed lot with a frontage of 17.06 m (56 ft) is generally consistent, desirable, and compatible with the existing lots on Church Street.

208 Church Street – Severed Lot – Increase in Floor Area Ratio

The Applicant is requesting relief to permit a floor area ratio of 49 percent, whereas the By-law permits a maximum floor area ratio of 45 percent. The variance will facilitate the construction of a two-storey detached dwelling with a floor area of 378.30 m² (4,071.98

ft²), whereas the By-law permits a dwelling with a maximum floor area of 347.37 m² (3,739.23 ft²). This represents an increase of approximately 30.93 m^2 (332.93 ft^2).

Floor Area Ratio is a measure of the interior square footage of the dwelling as a percentage of the net lot area however; it is not a definitive measure of the mass of the dwelling.

Although the Applicant has not provided detailed plans of the conceptual detached dwelling on the severed lot, the preliminary drawings supplied along with this application has confirmed that the building layout meets all other zoning provisions (such as setbacks and lot coverage) that establish the prescribed building envelope, which ensures the proposed dwelling will be in keeping with the intended scale of residential infill developments for the neighbourhood. The proposed gross floor area is also consistent with the recent infill development trend, including a number of nearby infill homes that have obtained variance approval for similar increase in floor area ratio ranging between 46.1 percent and 50.2 percent.

Staff note that while the building layout complies with all other zoning provisions, due to the lot configuration, it may result in a house situated closer to the property line than the adjacent dwellings. Staff opine that the request for an increased Floor Area Ratio is minor in nature and generally complies with the intent of the zoning bylaw. It is advised that the proposed dwelling maintains a consistent setback from the property line, similar to adjacent homes. The proposed severed lot is compatible with the adjacent development and will not detract from the streetscape given the diverse character of the existing neighborhood.

CONCLUSION

In concluding that the proposal is appropriate, staff have had regard for the criteria in Sections 45(1) and 51 (24) of the Planning Act. The proposed severance will create lots that generally meet or exceed zoning requirements and the proposed conceptual dwelling on the severed lot is appropriate and desirable for the neighborhood. Planning staff recommend the approval of the Consent to Sever Application B/038/23, variance a) of Minor Variance Application A/190/23 and Minor Variance Application A/191/23. Planning staff recommend the denial of Variance Request B for a driveway setback of 0 ft from Minor Variance Application A/190/23.

Please refer to Appendix "A", "B" and "C" for conditions to be attached to any approval of this application, including that the applicant enter into a Development Agreement with the City. Staff recommend that the Committee consider public input in reaching a decision.

PREPARED BY:

Aaron Chau, Planner I, East District

REVIEWED BY:

Stacia Muradali, Development Manager

APPENDICIES

Appendix "A" - B/040/23 Conditions of Approval

Appendix "B" – A/190/23 Conditions of Approval Appendix "C" – A/191/23 Conditions of Approval

Appendix "D" – Draft Reference Plan

Appendix "E" – Consent to Sever Drawing Appendix "F" – Minor Variance Drawing

Appendix "G" – Survey Appendix "H" – Aerial Photo Appendix "I" – The Region of York Conditions

APPENDIX "A" CONDITIONS TO BE ATTACHED TO ANY APPROVAL OF B/038/23

- 1. Payment of all outstanding realty taxes and local improvements charges owing to date against both the subject and retained parcels, and that the Secretary-Treasurer receive written confirmation that this condition has been fulfilled.
- 2. Submission to the Secretary-Treasurer of the required transfers to effect the severances applied for under Files B/038/23 in duplicate, conveying the subject lands, and issuance by the Secretary Treasurer of the certificate required under subsection 53(42) of the Planning Act.
- 3. Submission to the Secretary-Treasurer of a deposited reference plan showing the subject land, which conforms substantially to the application as submitted in Appendix "H"
- 4. Payment of the required Conveyance Fee for the creation of residential lots per City of Markham Fee By-law 211-83, as amended.
- 5. That the Owner confirm that:
 - a. No existing easements registered on title that will be impacted by the proposed severance
 - b. Any and all existing services for the Retained Lot do not traverse the Severed Lot, or interconnected to the servicing of the Severed Lot
- 6. The Owner shall provide a functional servicing plan to show how individual water and sewer services will be provided for the Severed Lot, to the satisfaction of the Director of Engineering;
- 7. Submission of a Tree Assessment and Preservation Plan, prepared by a qualified arborist in accordance with the City's Tree Assessment and Preservation Plan (TAPP) Requirements (June 2019), through the future Residential Infill Grading & Servicing (RIGS) TREE Permit process prior to the issuance of building permit
- 8. That tree replacements be provided and/or tree replacement fees be paid to the City where required, in accordance with the City's accepted Tree Assessment Preservation Plan (TAPP), through the Residential Infill Grading & Servicing (RIGS) TREE Permit process
- 9. That prior to the commencement of construction, demolition and/or issuance of building permit, tree protection be erected and maintained around all trees on site, including City of Markham street trees, in accordance with the City's Tree Preservation By-Law 2008-96 and Conditions of a TREE Permit, to be inspected by City Staff.

- 10. The Owner shall enter into a Development Agreement with the City to the satisfaction of the City Solicitor, Director of Planning and Urban Design, Director of Operations, and/or the Director of Engineering, or their designates, which Development Agreement shall be registered on title to the lands in priority to all mortgages, charges, liens and other encumbrances, and the Owner shall procure and cause to be executed and registered at its own cost and expense such discharges, postponements, and subordination agreements as may be required by the City in order to provide for the priority of registration for the Development Agreement on title to the Lands. The Development Agreement shall specifically provide for matters including but not limited to:
 - a. The removal of existing hedges along the Church Street Frontage
 - b. Payment of all applicable fees in accordance with the City's fee by-law;
 - c. Submission of securities respecting any works to be provided in accordance with the Development Agreement;
 - d. Payment of cash-in-lieu of Parkland Dedication in accordance with Bylaw 195-90, as amended, upon execution of the development agreement. The applicant shall submit an Appraisal report prepared by a member of the Appraisal Institute of Canada in accordance with the City's terms of reference respecting the proposed new lot, to be reviewed and approved by the City;
 - e. Notice that the lands may not be connected to the City's water system, sewage system and/or drainage system (the "Municipal Services"), and that in order to connect to the Municipal Services, the Owner must submit an application to the City and pay for the connections to the Municipal Services, which shall be installed by the City.
 - f. Submit site servicing, grading, utility, and erosion and sediment control plan, to the satisfaction of the Director of Engineering;
 - g. Construct the required servicing, grading, and utilities for this development to the satisfaction of the Director of Engineering;
 - h. To construct and/or implement any required excavation, removal, relocation, restoration and/or implement of any above or below ground municipal services or utilities that may be necessary for this development, to the satisfaction of the Director of Engineering;
 - i. submission of an Appraisal report prepared by a member of the Appraisal Institute of Canada in accordance with the City's terms of reference respecting the proposed new lot, to be reviewed and approved by the city
- 11. That the Applicant shall submit to the Region for review and approval, a Site Servicing Plan for the new lot showing both plan and profile views of the proposed water and wastewater service connections relative to the location of the Region's watermain. The location of Regional infrastructure shall be field verified to the satisfaction of York Region. Additionally, Regional staff shall be invited to be on-site during confirmatory field work and provided with at least 2 weeks advance notice.
- 12. That the Applicant satisfies that water and wastewater servicing capacity is available to service this application as provided by the Regional Municipality of York in their comments to the Applicant, and that the Secretary-Treasurer

receive written confirmation that this condition has been fulfilled to the satisfaction of the Director of Planning and Urban Design or designate. Prior to final approval, the Region's Planning and Economic Development Branch shall certify that the above condition(s) has/have been met to its satisfaction. York Region requests a copy of the Notice of Decision be emailed to <u>developmentservices@york.ca</u> if/when it becomes available.

13. Fulfillment of all of the above conditions within two years of the date that notice of the decision was given under Section 53(17) or 53(24) of the *Planning Act, R.S.O. 1990, c.P.13, as amended.*

CONDITONS PREPARED BY:

Aaron Chau, Planner I, East District

APPENDIX "B" CONDITIONS TO BE ATTACHED TO ANY APPROVAL OF A/190/23

- 1. The variances apply only to the proposed development as long as it remains;
- 2. Submission of a Tree Assessment and Preservation Plan, prepared by a qualified arborist in accordance with the City's Tree Assessment and Preservation Plan (TAPP) Requirements (June 2019), through the future Residential Infill Grading & Servicing (RIGS) TREE Permit process prior to the issuance of building permit
- That tree replacements be provided and/or tree replacement fees be paid to the City where required, in accordance with the City's accepted Tree Assessment Preservation Plan (TAPP), through the Residential Infill Grading & Servicing (RIGS) TREE Permit process
- 4. That prior to the commencement of construction, demolition and/or issuance of building permit, tree protection be erected and maintained around all trees on site, including City of Markham street trees, in accordance with the City's Tree Preservation By-Law 2008-96 and Conditions of a TREE Permit, to be inspected by City Staff.

CONDITONS PREPARED BY:

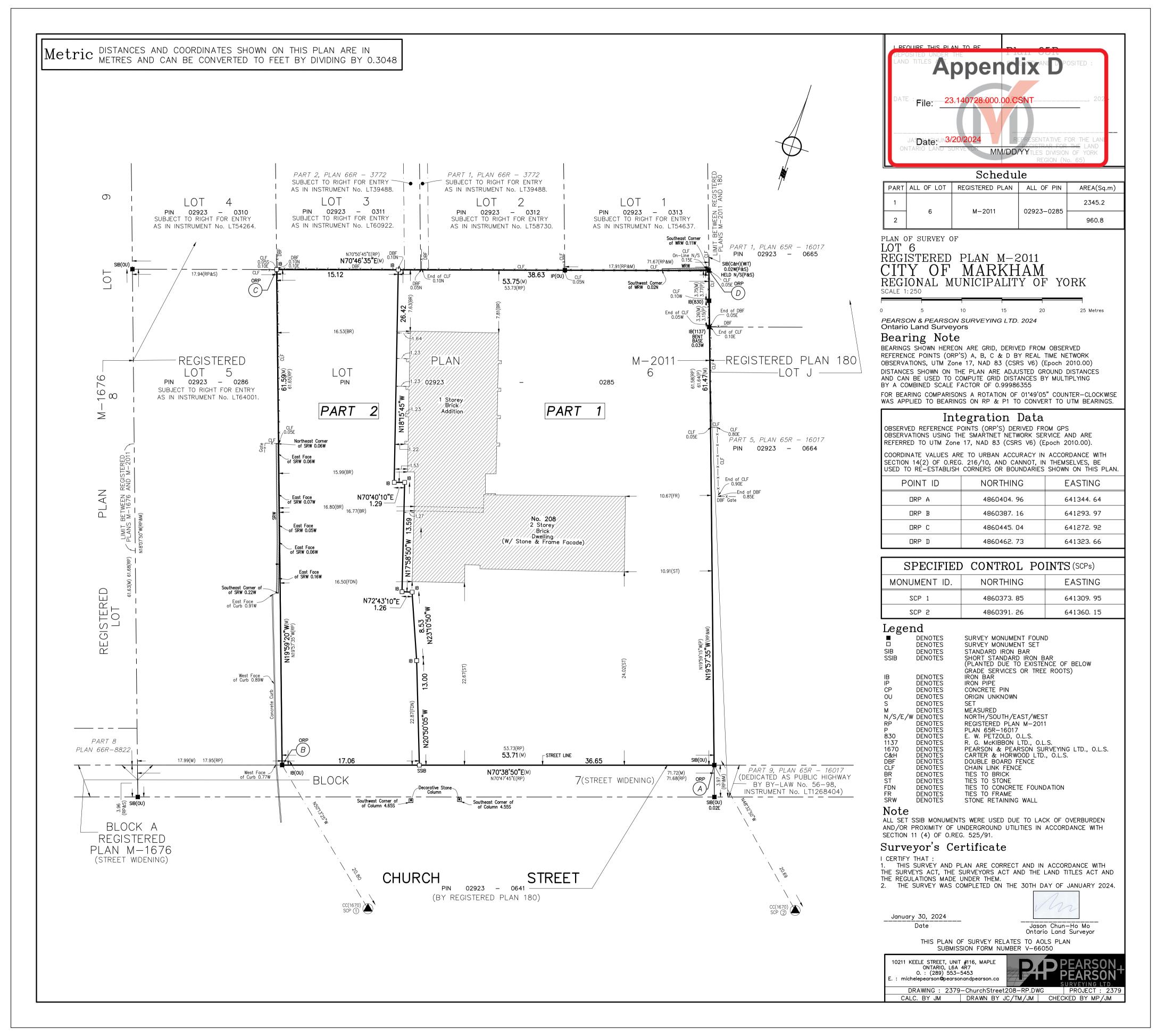
Aaron Chau, Planner I, East District

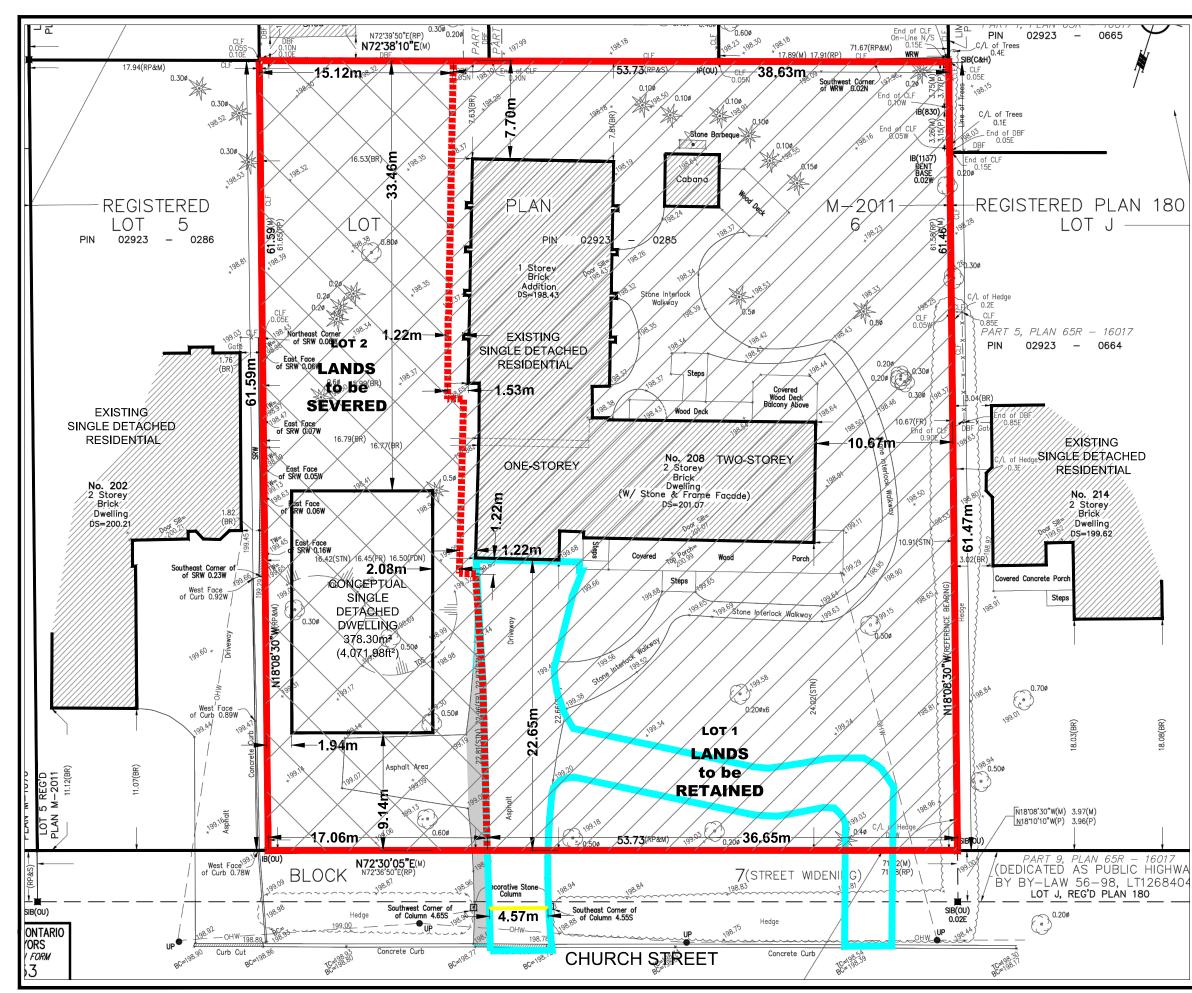
APPENDIX "C" CONDITIONS TO BE ATTACHED TO ANY APPROVAL OF A/191/23

- 1. The variances apply only to the proposed development as long as it remains;
- 2. Submission of a Tree Assessment and Preservation Plan, prepared by a qualified arborist in accordance with the City's Tree Assessment and Preservation Plan (TAPP) Requirements (June 2019), through the future Residential Infill Grading & Servicing (RIGS) TREE Permit process prior to the issuance of building permit
- That tree replacements be provided and/or tree replacement fees be paid to the City where required, in accordance with the City's accepted Tree Assessment Preservation Plan (TAPP), through the Residential Infill Grading & Servicing (RIGS) TREE Permit process
- 4. That prior to the commencement of construction, demolition and/or issuance of building permit, tree protection be erected and maintained around all trees on site, including City of Markham street trees, in accordance with the City's Tree Preservation By-Law 2008-96 and Conditions of a TREE Permit, to be inspected by City Staff.

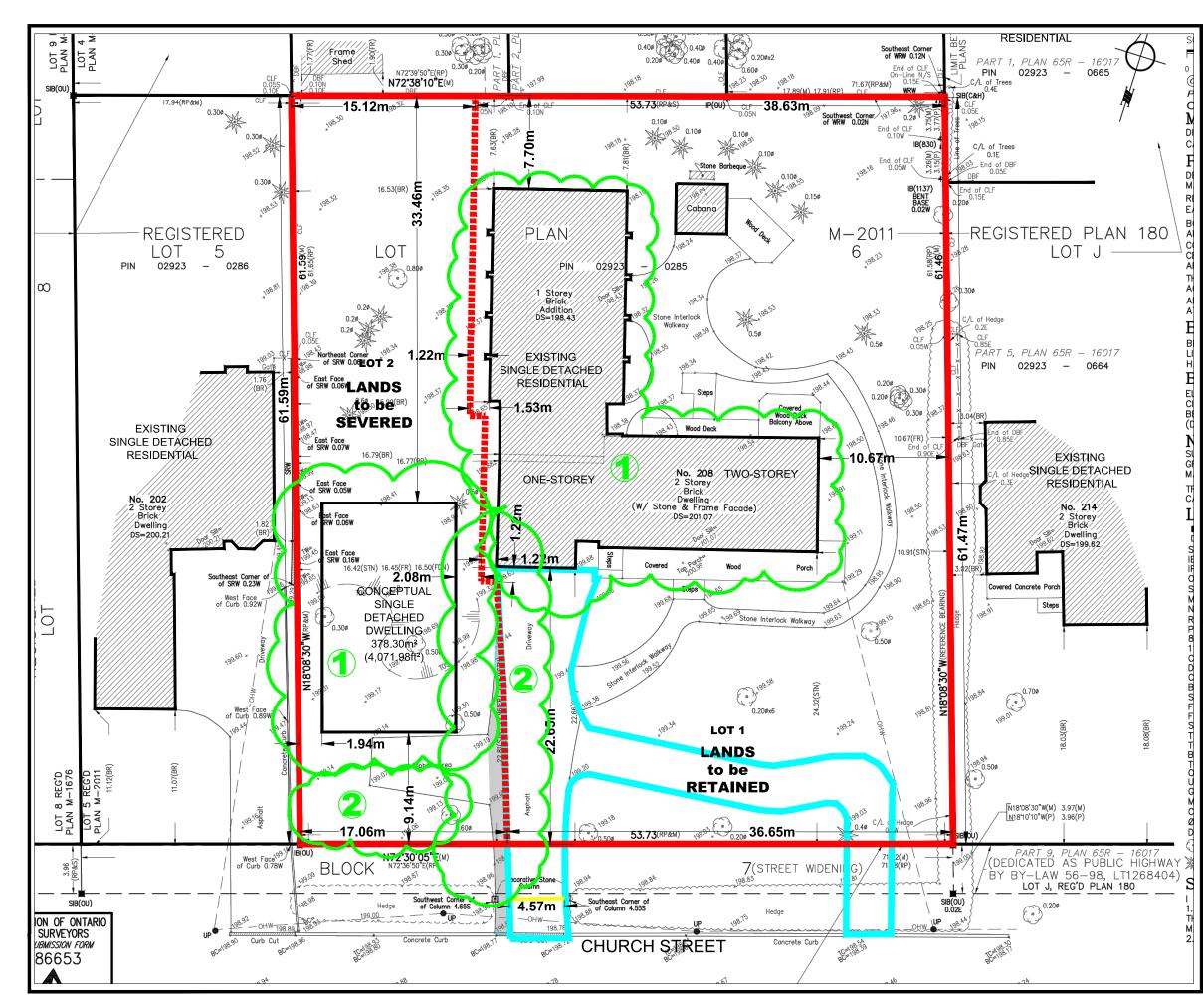
CONDITONS PREPARED BY:

Aaron Chau, Planner I, East District

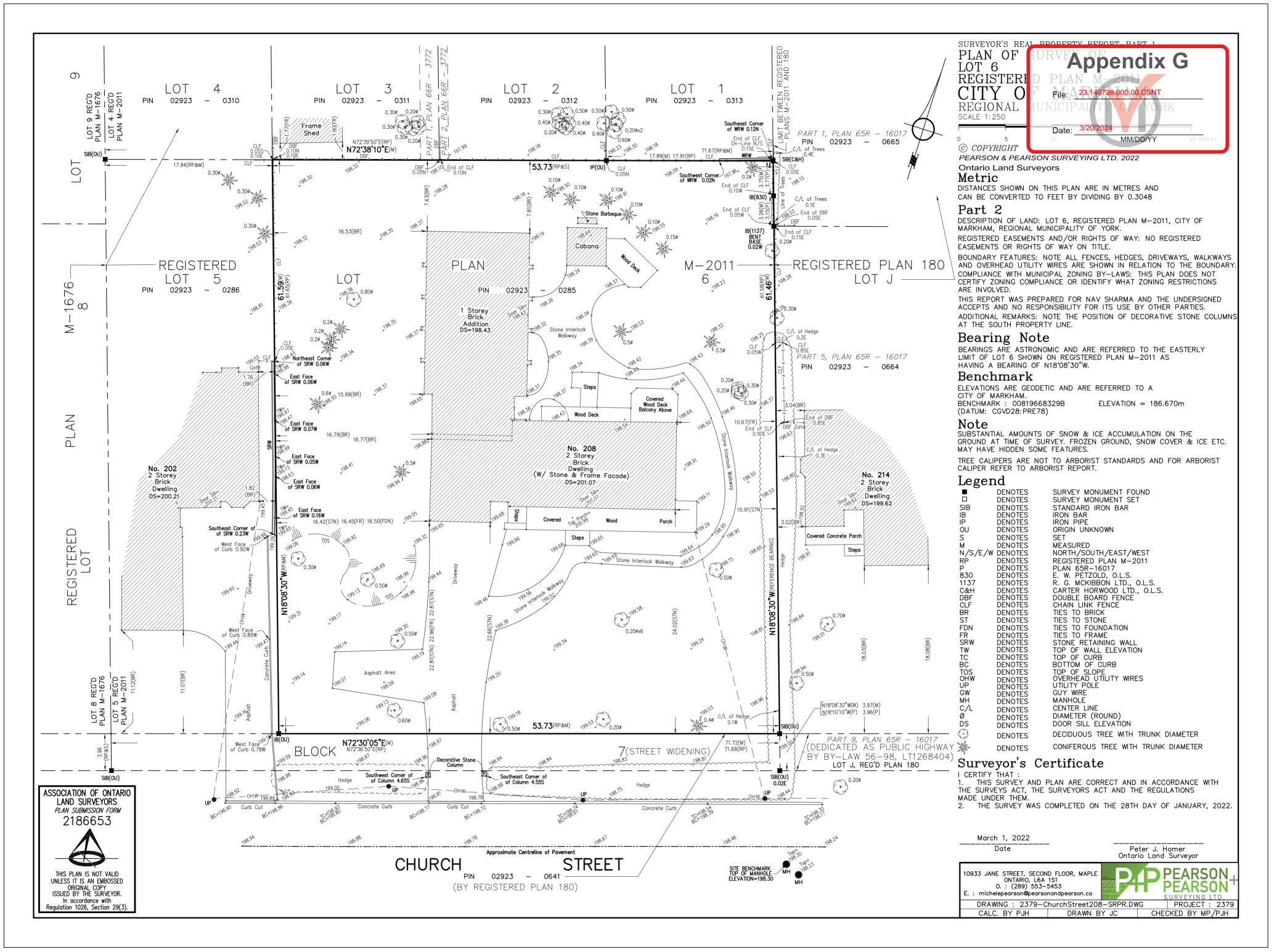


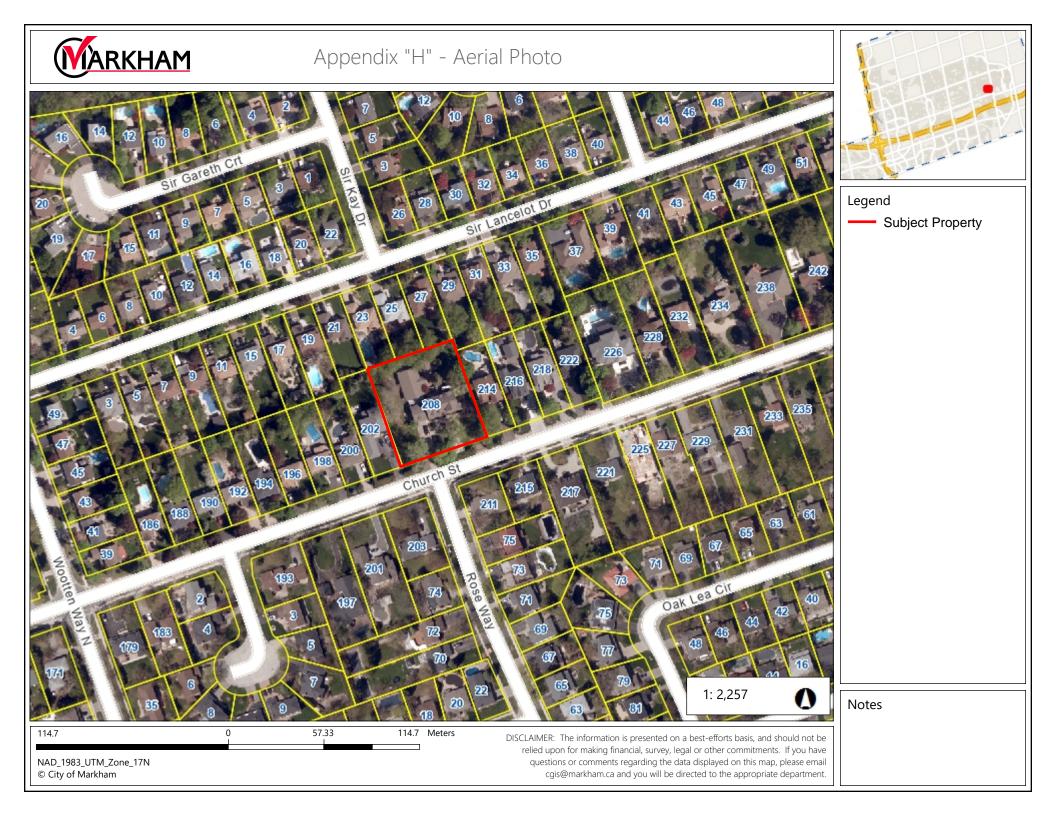


Description Minimum Lot Frontage Minimum	Require File: 18.30m 0.06 ha ^{Date} (0.5 ac)	23.140728.000.00.0	17.06m	
Interior Lot Area Minimum Front Yard Depth	613.00 m ² 7.62m	2,343.98 m² 22.65m	961.51 m² 9.14m	
Minimum Interior Side Yard Width	1.22m for 1st Storey or part thereof, and 1.83m for two plus storeys	1.22m (west) 10.67m (east)	1.94m (west) 2.08m (east)	
Minimum Rear Yard Depth	7.62m	7.70m	33.45m	
Building Gross Floor Area (min)	111.00 m ² (1200.00 ft ²)	471.76 m² (5,078.07 ft²)	378.30 m² (4,071.98 ft²)	
Floor Ratio	45%	55%	49%	
STATISTICS O	VERVIEW			
TOTAL LOT AR		0.32 ha (0.8	30 ac)	
LANDS to be R	ETAINED:	0.23 ha (0.5	57 ac)	
LANDS to be Si	EVERED:	0.09 ha (0.2	:3 ac)	
	S to be RE			
	S to be SE			
		V DRIVEWA	Y	
EXIS.	TING DRIVE	EWAY to be	REMOVED	
-		VERANCE		
	ROPOSED 208 CHURC	NEW LOT	Г	
	CITY of M			
P.N.: 23.3247.00	Date: Janu	uary 19, 2024		
Scale: N.T.S	Revised:			
Drawn By: H.S.	File No.: P	N 3247 Concept F	Plan	



	Appendix F File: 23.1407/28.000.00.CSNT Date: 3/20/2024 MM/DD/YY			
5415				
MINOR VARIANCE Retained Lands				
1. To permit a floor area ratio of 56.00% whereas the Zoning By-law permits a floor area ratio of 45.00%.				
2. To permit a driveway with a minimum setback of 0.00m whereas the Zoning By-law requires a minimum setback of 4.00m.				
	evered Lands			
1. To permit a floor area ratio of 49.00% whereas the Zoning By-law permits a floor area ratio of 45.00%.				
2. To permit a minimum lot frontage of 17.00m whereas the Zoning By-law requires a minimum lot frontage of 18.30m.				
STATISTICS OVER	RVIEW			
TOTAL LOT AREA	: 0.32 ha (0.80 ac)			
LANDS to be RET	AINED: 0.23 ha (0.57 ac)			
LANDS to be SEVE	ERED: 0.09 ha (0.23 ac)			
LEGEND				
	RTY BOUNDARY			
	VARIANCE			
MINOR VARIANCE PLAN 208 CHURCH STREET CITY of MARKHAM				
P.N.: 23.3247.00 Date: January 19, 2024				
Scale: N.T.S	Revised:			
Drawn By: H.S.	File No.: PN 3247 Minor Variance Plan			
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York Region Comments: 23.140728.000.00.CSNT / CONS

The Region has reviewed the above-noted consent to sever application to sever a parcel of land, municipally known as 208 Church Street, for the creation of a new residential lot.

Water and Wastewater Servicing Comments:

The application indicates that the new lot will access the municipal services on Church Street. A 450mm York Region's watermain runs along Church Street on the south side. The Owner shall ensure that the integrity of this Regional watermain shall be maintained at all times during construction of the works related to the proposed service connections.

The Region has no objections with respect to the above noted application subject to the following conditions:

- Prior to final approval, the Owner shall submit to the Region for review and approval, a Site Servicing
 Plan for the new lot showing both plan and profile views of the proposed water and wastewater service
 connections relative to the location of the Region's watermain. The location of Regional infrastructure
 shall be field verified to the satisfaction of York Region. Additionally, Regional staff shall be invited to be
 on-site during confirmatory field work and provided with at least 2 weeks advance notice.
- 2. Prior to final approval, the City shall confirm by email to the satisfaction of the Region that water and wastewater servicing allocation is available for the proposed new lot.
- 3. Prior to final approval, the Region's Planning and Economic Development Branch shall certify that the above condition has been met to its satisfaction.

York Region requests a copy of the Notice of Decision be emailed to <u>developmentservices@york.ca</u> if/when it becomes available. Thank you.

Thank you, Kathryn

Kathryn Cymbalisty | Planner | <u>Community Planning and Development Services</u> Planning and Economic Development | Corporate Services Department

The Regional Municipality of York | 17250 Yonge Street | Newmarket, ON L3Y 6Z1 O: 1-877-464-9675 ext. 71556 | <u>Kathryn.Cymbalisty@york.ca</u> | <u>www.york.ca</u> | www.york.ca/DevelopmentServices

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